United Nations Security Council Resolution 1540 (2004)

The 25th ASIAN EXPORT CONTROL SEMINAR

Tokyo

27 February - 1 March 2018

Mr. Gennady Lutay

MEMBER
GROUP OF EXPERTS ASSISTING
THE UNITED NATIONS SECURITY COUNCIL 1540 COMMITTEE



1540 Committee

Security Council Committee established pursuant to resolution 1540 (2004)

United Nations Security Council Resolution 1540 (2004)

Affirming its support for the multilateral treaties whose aim is to eliminate or prevent the proliferation of nuclear, chemical or biological weapons and the importance for all States parties to these treaties to implement them fully in order to promote international stability,

. . . **. .**

Calls upon all States:

- (a) To promote the universal adoption and full implementation, and, where necessary, strengthening of multilateral treaties to which they are parties, whose aim is to prevent the proliferation of nuclear, biological or chemical weapons;
- (c) To renew and fulfil their commitment to multilateral cooperation, in particular within the framework of the International Atomic Energy Agency, the Organization for the Prohibition of Chemical Weapons and the Biological and Toxin Weapons Convention, as important means of pursuing and achieving their common objectives in the area of non-proliferation and of promoting international cooperation for peaceful purposes;



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UN SECURITY COUNCIL RESOLUTION 1540 (2004)

• Unanimously adopted on 28 April 2004 under Chapter VII (measures to maintain or restore international peace and security) of the UN Charter, and reaffirmed by means of five follow-up Resolutions (1673 (2006), 1810 (2008), 1977 (2011), 2055 (2012) and 2325 (2016)).

Basics

- **Background**: 9/11; information about terrorist organisations trying to acquire and use weapons of mass destruction; revelations about proliferation of nuclear weapons technology by globally operating proliferation networks
- Binding instrument which addresses the threat posed by nonstate actors, including terrorists, of acquiring nuclear, chemical and biological weapons, as well as their means of delivery.
- Proliferation of nuclear, chemical and biological weapons, as well as their means of delivery, constitutes a threat to international peace and security. Complements relevant multilateral treaties and arrangements.



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UN SECURITY COUNCIL RESOLUTION 1540 (2004)

Basic obligations on States:

- Refrain from providing any form of support to non-State actors that attempt to develop, acquire, manufacture, posses, transport, transfer or use WMD & their means of delivery;
- Adopt and enforce appropriate and effective laws that prohibit any non-State actor such activities, including acting as an accomplice, or to assist or to finance;
- Establish domestic controls to prevent the proliferation of these weapons, i.e. controls over related materials, measures in the areas of accounting / securing, physical protection, border and law enforcement, export and trade-related controls.

 The Resolution outlines obligations relating to what States have to do, but not how to do it: modalities of implementation are a national decision.





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THE "1540 COMMITTEE"

- Subsidiary body of the Security Council, composed of the fifteen current members of the Council;
- Current Chair: H.E. Sacha Sergio Llorentty Solíz, Ambassador and Permanent Representative of the Plurinational State of Bolivia to the United Nations
- Assisted in its work by a Group of Experts (nine);
- Not a Sanctions Committee. Does not investigate or prosecute alleged violations of non-proliferation obligations;
- Mandate and scope of activities of the 1540 Committee are derived from UNSCR 1540 and its follow-up resolutions; the current mandate ends in 2021;
- Four Committee Working Groups, representing the four key areas of work:
 - (I) Monitoring and National Implementation;
 - (II) Assistance;
 - (III) Cooperation with International Organisations;
 - (IV) Transparency and Media Outreach.



National Implementation

Assistance

Cooperation

Transparency & Outreach

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- 1. Border Controls
- 2. Control of Brokering
- Export Control legislation
- 4. Control list
- Inclusion of delivery means
- End user controls
- Transit Controls
- Transshipment Controls
- Re- export Controls
- Controls of financing related to proliferation
- Controls of services related to exports that could contribute to proliferation

Export and Border Controls

Main Obligations according to resolution 1540 (2004)



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NATIONAL REPORTS

National Implementation

- States are called upon to submit a report on the implementation of the resolution.
- States that have submitted such reports are encouraged to provide additional information, including, voluntarily, on effective practices.
- Basis for monitoring of implementation efforts.
- All but 14 UN Member States have submitted at least a first national report.
- Objective: universal reporting.

List of **14** UN Member States yet to submit a first report as of 20 February 2018

Central African Republic
Chad
Comoros
DPRK
Gambia
Guinea
Guinea-Bissau
Mali
Mauritania
Mozambique
Solomon Islands
Somalia
Swaziland
Timor-Leste



<u>National Implementation</u>

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1540 VOLUNTARY NATIONAL IMPLEMENTATION ACTION PLAN

States are encouraged to prepare, on a voluntary basis, national implementation action plans (NAP) mapping out their priorities and plans for implementing resolution 1540 (2004).

- 1540 NAP has to **fit national circumstances**: Scope, content and form vary.
- 31 NAPs adopted by Member States as of February 2018
- Benefits: Considered a useful tool to enhance inter-agency coordination, for gap analysis, prioritization, identification of assistance needs etc.
- Synergies / coordination with other initiatives or national strategies such as Integrated Nuclear Security Support Plans (INSSP's)



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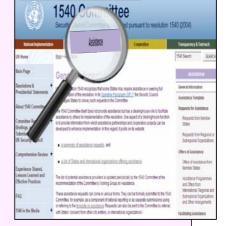


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THE 1540 ASSISTANCE MECHANISM

- The Security Council recognizes that some States may require assistance in implementing resolution 1540, and invites those in a position to do so to offer assistance;
- The 1540 Committee itself does not provide assistance but it has a clearinghouse and match making role to facilitate assistance by others for implementation of the resolution;
- Special procedures for processing assistance requests are in place;
- These procedures as well as a compilation of assistance requests and offers can be found on the 1540 website.



Assistance

Security Council Committee established pursuant to resolution 1540 (2004)

TAILORED DIALOGUE WITH STATES

National Implementation

- The 1540 Committee is encouraged to actively engage in dialogue with States, including through visits to States, at their invitation.
- Programmes of these visits are prepared by inviting State in coordination with the 1540 Committee
- Visits can be used to discuss any matter related to the implementation of res.1540 (2004), such as national implementation efforts, assistance needs, first report / additional information, national action plans, effective practices etc.







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COOPERATION WITH INTERNATIONAL ORGANISATIONS

Sooperation

- With their specialized knowhow or their knowledge of regional specificities relevant international, regional and subregional organizations have a **crucial role** in the implementation of res. 1540 (2004).
- Examples: cooperation with IAEA, OPCW, INTERPOL or WCO
- Res. 1540 (2004) encourages them to enhance cooperation and information sharing with the 1540 Committee on technical assistance and all other issues of relevance for the implementation of resolution 1540 (2004); incl. by designating points of contact or a coordinator for the implementation of the resolution;
- Cooperates with the counter-terrorism committees of the Security Council.















TRANSPARENCY AND MEDIA OUTREACH

Transparency & Outreach

- Transparency is an essential principle guiding the work and activities of the 1540 Committee in order to foster cooperation or to raise awareness regarding issues relevant to resolution 1540 (2004).
- The 1540 website (http://www.un.org/sc/1540) serves as an important medium for raising public awareness and as the main source of information.
- 1540 Committee members and experts participate in a number of outreach events at the international, regional, subregional, and, as appropriate, national level.







1540 Committee

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Comprehensive Review

Comprehensive Review of the Status of Implementation of Resolution 1540 (2004)

The Security Council ...

Decides that the 1540 Committee will conduct a comprehensive review on the status of implementation of resolution 1540 (2004), both after five years and prior to the renewal of its mandate, including, if necessary, recommendations on adjustments to the mandate, and will submit to the Security Council a report on the conclusions of those reviews, and decides that, accordingly, the first review should be held before December 2016.

Operative Paragraph 3, Security Council Resolution 1977 (2011)

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Comprehensive Review 2016

- Previous Comprehensive Review completed in 2011.
- Revision of 193 matrices reflecting status of the implementation of the resolution by Member States in 2015.
- Analysis of the information served as a basis for the Comprehensive Review.
- Identification of trends and gaps in the implementation of the resolution, as well as ways and means to improve level of implementation in five geographical regions.
- After five years of the operation of the UNSC Resolution 1540(2004) Comprehensive Review was finalized by 30 November 2016. The report on the Review was submitted to the Security Council.



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1540 REPORT CARD

- MATRIX MEASURES: +7% overall increase from 2011 until 2016
- OP 2 / OP3 A,B / OP 3C,D: +15%, +5%, respective overall increase
- NATIONAL REPORTS: 176 (Increase of 10 reports since 2011)
- VISITS TO STATES: 21 (None before 2011)
- VOLUNTARY NAP: 24 (<u>Increase</u> of 21 since 2011)
- POINTS OF CONTACT: 94 (Increase of 28 since 2013)

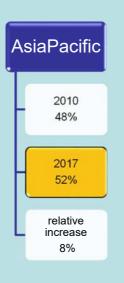


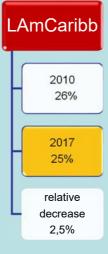
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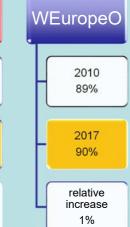
Export Control --- All Measures













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Comprehensive Review



Letter dated 9 December 2016 from the Chair of the Security Council Committee established pursuant to resolution 1540 (2004) addressed to the President of the Security Council

On behalf of the Security Council Committee established pursuant to resolution 1540 (2004), and in accordance with paragraph 3 of Security Council resolution 1977 (2011), 1 submit herewith a final document on the 2016 comprehensive review of the status of implementation of resolution 1540 (2004) (see annex).

The Committee would appreciate it if the present letter and its annex could be brought to the attention of the members of the Security Council and issued as a document of the Council.

(Signed) Román **Oyarzun Marchesi** Chair Security Council Committee established pursuant to resolution 1540 (2004)



Security Council Committee established pursuant to resolution 1540 (2004)

Security Council adopts resolution 2325 unanimously on 15 December 2016





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UN SECURITY COUNCIL RESOLUTION 2325 (2016)

12. Decides that the 1540 Committee shall continue to intensify its efforts to promote the full implementation by all States of resolution 1540 (2004), through its Programme of Work, which includes the compilation and general examination of information on the status of States' implementation of resolution 1540 (2004) and addresses all aspects of paragraphs 1, 2 and 3 of that resolution, particularly noting the need for more attention on: enforcement measures; measures relating to biological, chemical and nuclear weapons; proliferation finance measures; accounting for and securing related materials; and national export and transhipment controls;

UN SECURITY COUNCIL RESOLUTION 2325 (2016)

14. Recalls its decision that all States shall take and enforce effective measures to establish domestic controls to prevent the proliferation of nuclear, chemical or biological weapons and their means of delivery, including by establishing appropriate control over related materials, and calls upon States that have not done so to start developing effective national control lists at the earliest opportunity for the implementation of resolution 1540 (2004);



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UN SECURITY COUNCIL RESOLUTION 2325 (2016)

- 7. Calls upon States to take into account developments in the evolving nature of risk of proliferation and rapid advances in science and technology in their implementation of resolution 1540 (2004);
- 8. Requests the 1540 Committee to take note in its work, where relevant, of the continually evolving nature of the risks of proliferation, including the use by non-State actors of rapid advances in science, technology and international commerce for proliferation purposes, in the context of the implementation of resolution 1540 (2004).

NEXT STEPS

- Implementing the Committee's 2018 Programme of Work
- Revision of the Matrix Template for country data
- Engage non-reporting States
- Conduct 1540 Points of Contact training Courses
- Enhance assistance system
- Develop collaboration with international organisations
- Focus outreach activities



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CONTACT DETAILS Chair of the 1540 Committee

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