

## INDIA'S EXPORT CONTROL SYSTEM

## LICENSING PROCEDURE AND INTER-AGENCY PROCESS

#### **Government of India**

21<sup>st</sup> Asian Export Control Seminar, Tokyo, Japan (26-28 February, 2014)



# **Outline of Presentation**

- Overview
- Policy Provisions
- -<u>Licensing</u>
- -<u>Enforcement</u>
- -Inter Agency Process
- Outreach and capacity building

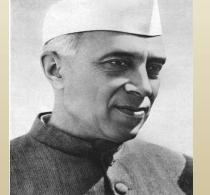


# OVERVIEW



## BRIEF HISTORY OF INDIA'S EXPORT CONTROL

"Export is not merely a financial matter. It has international implications......It is desirable for the Government of India to prohibit the export of Monazite and Thorium Nitrate from India (and) this would mean that any export would be in accordance with the explicit permission of the Government of India and subject to the conditions laid down".



Pt. Jawaharlal Nehru

(in 1947, while laying down the basis for future controls over strategic exports)



### BRIEF HISTORY OF INDIA'S EXPORT CONTROL

- <u>**1989</u>** Rules for manufacture, use, import, export and storage of hazardous micro-organisms/ genetically engineered organisms or cells notified .</u>
- <u>**1993-</u>** List of dual use chemicals export of which was either prohibited or permitted under license issued.</u>
- <u>**1995-</u>** First Control List described as "Special Materials, Equipment and Technology (**SMET**) ", notified in EXIM Policy.</u>
- <u>2001-</u> Special Chemicals, Organisms, Materials, Equipment and Technologies(SCOMET) list notified. Last updated in 2013.



#### **DUAL-USE ITEMS -- SCOMET**

| S<br>C | SPECIAL<br>CHEMICALS |  |
|--------|----------------------|--|
| 0      | ORGANISMS            |  |
| Μ      | MATERIALS            |  |
| Ε      | EQUIPMENT            |  |
| Т      | TECHNOLOGY           |  |

SCOMET List – Appendix 3 of Schedule 2 of ITC(HS) Classification of Export & Import Items



# **POLICY PROVISIONS**



#### Strategic Trade Control - Legal Framework

- > FT(D&R) Act, 1992 as amended in 2010
- Customs Act, 1962
- Atomic Energy Act , 1962
- Chemicals Weapon Convention Act, 2000
- ➢ WMD Act, 2005



POLICY PROVISIONS – Foreign Trade Policy (FTP)

# Detailed Procedure in Para 2.49 A of HBP Vol. 1

Restrictions under SCOMET List



#### SCOMET List – Export regulated

#### ITC(HS) Classification of Export & Import Items Appendix 3, Schedule 2

Notification No. 38 dated 31.03.2011 [Revised SCOMET list] Notification No. 111 dated 18.04.2012 [ITC(HS) Classification ] Notification No. 37 dated 14.03.2013 [Amendment in list notified on 18.04.2012] Notification No. 14 dated 31.05.2013 [DPRK related amendment] Notification No. 26 dated 03.07.2013 [Cat. 3D001 substituted]



#### EXPORT POLICY – SCOMET Items

- Export of SCOMET items prohibited/restricted/ regulated
- Export permitted against an authorization only
- Items in the SCOMET list classified in eight(8) categories
- List consistent with NSG & MTCR Control list
   Similar to EU Dual Use list



#### SCOMET List Items classified in Eight categories

| Category | Items  |
|----------|--|
| 0        | Nuclear materials, nuclear-related other materials, equipment and technology                                   |
| 1        | Toxic chemical agents and other chemicals  |
| 2        | Micro-organisms, Toxins  |
| 3        | Materials, Materials Processing Equipment, and related Technologies  |
| 4        | Nuclear-related other equipment and technology, not controlled under Category 0                                |
| 5        | Aerospace systems, equipment, including production and test equipment, and related technology                  |
| 6        | (Reserved)   |
| 7        | Electronics, computers, and information technology including information security Asian Export Control Seminar |



# LICENSING

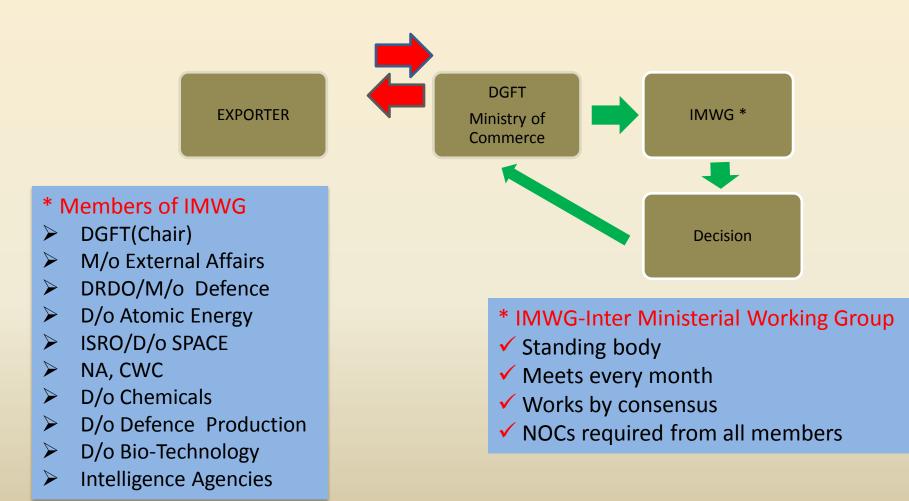


#### LICENSING – SCOMET Items

| SCOMET<br>Category | Licensing Authority                              |  |
|--------------------|--|--|
| 0                  | D/o Atomic Energy                                | Regulated under Atomic<br>Energy Act 1962 &<br>rules/notifications |
| 1, 2, 3, 4, 5, 7   | DGFT   |  |
| 6<br>(reserved)    | Export permitted with<br>NOC from M/O<br>Defence | Reserved for munitions –<br>to be notified                         |



#### LICENSING



# Licensing: IMWG

- Standing body
- Meets every month
- Works by consensus;
- Includes technical departments and experts
- Matter can be referred to High Powered Committee if consensus is not established



#### **LICENSING - Procedure**

Prescribed Forms -

ANF 1 + ANF 2E (for license)

ANF 2 EE (for site visit, on site verification & access to records/documentation by foreign entity)

[Online filing introduced on 29<sup>th</sup> March, 2012]



Comprehensive Guidelines provided

- Required documents
  - List given at the end of ANF-2E
  - End User Certificate Appendix 36

Application to be submitted to DGFT(HQ), New Delhi

**SCOMET Guidelines on DGFT website** (www.dgft.gov.in)



#### LICENSING Procedure - Salient Features

#### Evaluation of Applications –Factors before IMWG

Pre-License Screening
 Credentials of the end user
 Credibility of the stated end-use

- Whether the items being exported in line with the business activity of the end user
- Risk Assessment
  - Possibility of diversion for any mala fide use i.e. development/manufacture of WMD etc.
  - Possibility of the items ending up in wrong hands non-State actors, terrorists etc.



#### General criteria - Handbook of Procedure (Vol. I) 21st Asiar(1Patrant 2:49)Ainar



# ENFORCEMENT



#### **ENFORCEMENT - Agencies**

#### Customs

- Automated Custom Risk Management System
- Advanced Automated Export Control System
- Assistance from Missions Abroad and Intelligence Agencies
- Prosecution for violation of export policy under Customs Act
- Violation, if any , reported to DGFT



#### **ENFORCEMENT - Agencies**

#### DGFT - FT(D&R) Act,1992 Amended in 2010

Penal provisions for violation of export policy

- Suspension/cancellation of 'IE Code'
- Penalty up to 5 times the value of the goods
- Criminal prosecution imprisonment
- FT(D&R) amended to align provisions with those of the WMD Act,2005



# **Inter Agency Process**



# **Inter Agency Process**

#### Meeting of various Government Agencies to

- Update/Revise SCOMET list [Inter Agency Exercise carried out in 1995, 2000, 2005, 2007 & 2013]
- Review existing laws and procedure
- Inter Agency exercise led to WMD Act, 2005
- Advisory Committees under WMD Act
- Amendment in FT(D&R) Act in 2010



# **Inter Agency Process**

- Share information about potential export control violation
- Discuss follow up actions in such cases
- Discuss emerging trends in proliferation issues
- Engage with major multilateral export control regimes





### Inter Agency Process-Outreach & Capacity Building

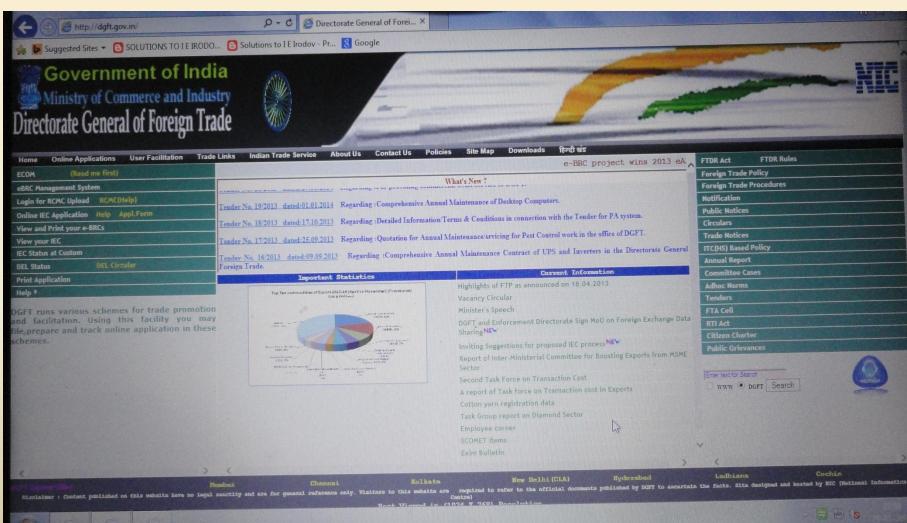
#### **Inter agency collaborative effort :**

- Through outreach seminars/workshops for personnel from various agencies & for industry.
- Through 'Procedure Handbooks' & online assistance and information dissemination.
- Conduct regular awareness programmes for chemical industry (Jointly by Department of Chemicals & NACWC)
- Training of Custom officers and border control agencies.





#### DGFT website - www.dgft.gov.in





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# Thank you